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Municipal Buildings
Boston
Lincolnshire PE21 8QR
Tel: **01205 314200**
Fax: **01205 364604**

**Joint Chief Executive
Rob Barlow**

LB/COUNCIL/AG

Please ask for: Pippa Rose, Democratic Services Officer

30 June 2023

TO: ALL MEMBERS OF THE BOROUGH COUNCIL

MEETING OF THE COUNCIL - 10 JULY 2023

Dear Councillor

You are invited to attend a meeting of the Council on
Monday, 10th July, 2023 at 6.30 pm
in the Council Chamber, Municipal Buildings, West Street, Boston, PE21 8QR

ROB BARLOW
Joint Chief Executive

AGENDA

PART I - CIVIC

- A. MAYORAL ADDRESS
- B. APPOINTMENT OF DEPUTY MAYORESS
- C. TO RECEIVE APOLOGIES FOR ABSENCE
- D. VOTE OF THANKS TO THE RETIRING MAYOR
- E. VOTE OF THANKS TO THE RETIRING DEPUTY MAYOR
- F. MAYOR'S SCOUT AND MAYORESS' GUIDE

PART II - PRELIMINARIES

1 EXEMPT INFORMATION

That under Section 100(a)(4) of the Local Government Act 1972, the press and public be excluded from the Meeting for the following item on the grounds that, if they were present, there could be disclosed to them exempt information as defined in paragraph(s) 1, 2 & 3 of Part 1 of Schedule 12A of the Act (as amended).

2 MINUTES (Pages 1 - 12)

To sign the open and exempt minutes of the previous meetings held;
22nd May 2023
25th May 2023

3 COMMUNICATIONS

4 DEPUTATIONS AND PETITIONS

5 QUESTIONS FROM ELECTED MEMBERS

6 QUESTIONS FROM MEMBERS OF THE PUBLIC

7 DECLARATIONS OF INTEREST

PART III - AGENDA ITEMS

8 APPOINTMENT TO EXTERNAL BODIES (Pages 13 - 16)

(A report by Rhonda Booth, Democratic Services Manager)

9 FUNDING FOR BOSTON INTEGRATED HEALTH AND CARE CENTRE (Pages 17 - 28)

(A report by Mike Gildersleeves, Assistant Director – Planning & Strategic Infrastructure)

*Questions from Members of the Council and the public must be received by 5 p.m. two clear working days prior to the day of the meeting – the deadline for this meeting is **5 p.m. on Wednesday 5th July 2023.***

Alternative Versions - *Should you wish to have the agenda or report in an alternative format such as larger text, Braille or a specific language, please contact Democratic Services on direct dial (01205) 314227*

The person to contact about the agenda and documents for this meeting is Pippa Rose, Democratic Services Officer, Municipal Buildings, Boston Telephone 01205 314228 e-mail pippa.rose@boston.gov.uk

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FULL COUNCIL

22 May 2023

Present: Councillor Anne Dorrian, Councillors Alison Austin, Richard Austin BEM, Peter Bedford, David Brown, Anton Dani, Stephen Woodliffe, Jyothi Arayambath, John Baxter, Dale Broughton, Callum Butler, James Cantwell, Neil Drayton, Stuart Evans, Sandeep Ghosh, Mike Gilbert, Paul Gleeson, Emma Cresswell, Andy Izzard, David Middleton, Ralph Pryke, Claire Rylott, Lina Savickiene, David Scoot, Sarah Sharpe, Helen Staples and Suzanne Welberry

Officers –

Chief Executive, Assistant Director - Governance and Monitoring Officer, Deputy Chief Executive - Communities, Deputy Chief Executive - Corporate Development, Democratic Services Manager, Democratic Services Officer

86 TO ELECT THE MAYOR

It was proposed by Councillor Stephen Woodliffe and seconded by Councillor Alison Austin that Councillor Mike Gilbert, be elected Mayor of the Borough until the next Annual Meeting of the Council.

Members debated the proposal following which it was proposed by Councillor Peter Bedford and seconded by Councillor Stephen Woodliffe that the vote be taken by paper ballot.

It was proposed by Councillor Dale Broughton and seconded by Councillor Emma Cresswell that the vote be taken by Recorded Vote.

The Monitoring Officer advised that the Constitution stated a demand for a recorded vote would override the demand for a ballot.

RECORDED VOTE FOR COUNCILLOR MIKE GILBERT TO BE ELECTED MAYOR AS FOLLOWS:

For	Against	Abstain
	Jyothi Arayambath	
Alison Austin		
Richard Austin		
	John Baxter	
Peter Bedford		
David Brown		
	Dale Broughton	
	Callum Butler	
James Cantwell		
Anton Dani		
	Anne Dorrian	
	Neil Drayton	
Stuart Evans		
	Sandeep Ghosh	
Mike Gilbert		
	Paul Gleeson	

	Emma Cresswell	
	Andy Izard	
	David Middleton	
Ralph Pryke		
Claire Rylott		
	Lina Savickiene	
	David Scoot	
	Sarah Sharpe	
	Helen Staples	
	Suzanne Welberry	
Stephen Woodliffe		

RESULT: 11 FOR, 16 AGAINST, 0 ABSTAIN – Motion Fell

It was proposed by Councillor Dale Broughton and seconded by Councillor Sarah Sharpe that Councillor David Brown be elected Mayor of the Borough until the next Annual Meeting of the Council.

RECORDED VOTE FOR COUNCILLOR DAVID BROWN TO BE ELECTED MAYOR AS FOLLOWS:

For	Against	Abstain
Arayambath		
		Alison Austin
Richard Austin		
John Baxter		
		Peter Bedford
David Brown		
Dale Broughton		
Callum Butler		
James Cantwell		
		Anton Dani
Anne Dorrian		
Neil Drayton		
Stuart Evans		
Sandeep Ghosh		
		Mike Gilbert
Paul Gleeson		
Emma Cresswell		
Andy Izard		
David Middleton		
		Ralph Pryke
Claire Rylott		
Lina Savickiene		
David Scoot		
Sarah Sharpe		
Helen Staples		
Suzanne Welberry		
		Stephen Woodliffe

RESULT: 21 FOR, 0 AGAINST, 6 ABSTAIN – Motion Carried

RESOLVED: That Councillor David Brown be elected Mayor of the Borough of Boston to hold office until the next Annual Meeting of the Council.

The Mayor Elect thereupon made the declaration of office required by the Local Government Act 1972, took the Chair, and acknowledged the honour that had been conferred on him.

(The Mayor in the Chair.)

87 TO ELECT THE DEPUTY MAYOR

Due to the Short notice of the Election of Mayor, it was proposed by Councillor David Brown and seconded by Councillor Anne Dorrian and;

RESOLVED: That the Ceremonial Event be deferred to the next Scheduled meeting of Full Council on 10th July 2023.

88 TO RECEIVE APOLOGIES FOR ABSENCE

Apologies of absence were received from Councillors: Patricia Marson, Chris Mountain and Barrie Pierpoint.

89 VOTE OF THANKS TO THE RETIRING MAYOR

Due to the Short notice of the Election of Mayor, it was proposed by Councillor David Brown and seconded by Councillor Anne Dorrian and;

RESOLVED: That the vote of thanks to the retiring Mayor be deferred to the next scheduled meeting of Full Council on 10th July 2023.

90 VOTE OF THANKS TO THE RETIRING DEPUTY MAYOR

Due to the Short notice of the Election of Mayor, it was proposed by Councillor David Brown and seconded by Councillor Anne Dorrian and;

RESOLVED: That the vote of thanks to the retiring Deputy Mayor be deferred to the next scheduled meeting of Full Council on 10th July 2023.

91 MAYOR'S SCOUT AND MAYORESS' GUIDE

Due to the Short notice of the Election of Mayor, it was proposed by Councillor David Brown and seconded by Councillor Anne Dorrian and;

RESOLVED: That the Mayor's Scout and Mayoress' Guide be deferred to the next Scheduled meeting of Full Council on 10th July 2023.

92 MINUTES

The minutes of the last meeting were agreed and signed by the Mayor.

93 TO RECEIVE COMMUNICATIONS (IF ANY) FROM THE MAYOR AND CHIEF EXECUTIVE

There were no communications.

94 TO RECEIVE DECLARATIONS OF INTEREST FROM MEMBERS OF THE COUNCIL

No declarations of interest were made.

95 TO APPOINT THE LEADER OF THE COUNCIL FOR A FOUR YEAR PERIOD ENDING AT THE ANNUAL MEETING IN 2027, FOLLOWING BOROUGH ELECTIONS

It was proposed by Councillor Broughton and Seconded by Councillor Stephen Woodliffe and;

RESOLVED: That Councillor Anne Dorrian be appointed the Leader of the Council until the next Borough Council Election in May 2027.

96 TO RECEIVE CONFIRMATION OF THE DEPUTY LEADER, MEMBERSHIP OF CABINET AND ALLOCATION OF PORTFOLIO HOLDERS

The Leader of the Council confirmed that Councillor Dale Broughton would be Deputy Leader until the Local Election in 2027 and that the Cabinet would be appointed as follows:

Cabinet Members and Portfolios

<u>ROLE/PORTFOLIO</u>	<u>COUNCILLOR</u>
LEADER Performance and Improvement, County and Regional, Transformation, Community Safety & CCTV, Town Deal, Infrastructure, Emergency Planning, Human Resources, Project Management, Corporate Governance, Democratic Services, Economic Growth, Devolution, Communications	Cllr Anne Dorrian, Leader
DEPUTY LEADER Town Centre Development, Markets, Public Toilets, May Fair, Events, Health & Safety, Licensing & Land, Customer Services & Complaints	Cllr Dale Broughton, Deputy Leader
FINANCE Finance (including Revenues & Benefits), Procurement, Data Protection, Freedom of Information, I.T., Commercialism, Carparks, PSPS	Cllr Sandeep Ghosh
CULTURE Heritage & Conservation, Tourism & Culture, Guildhall, Tourist	Cllr Sarah Sharpe

Information Centre, Arts	
ENVIRONMENTAL Street Cleaning, Green Waste, Refuse & Recycling, Environmental Health, Climate Change, Flood & Risk	Cllr Callum Butler
HOUSING Housing & Homeless, Building Control, Property, Strategic Planning	Cllr John Baxter
COMMUNITIES – PEOPLE Child & Adult Safeguarding, Skills Agenda, Older People, Parish Councils, Health & Wellbeing, Community Development, Voluntary Sector Support	Cllr Emma Cresswell
COMMUNITIES – PLACE Transport, Crematoria & Cemeteries, Allotments, Leisure Services, Parks & Open Spaces	Cllr Andy Izard

97 DEMOCRATIC ARRANGEMENTS - APPOINTMENTS 2023/24

The Monitoring Officer introduced a report recommending that, in accordance with the Council's Rules of Procedure, Council consider the programme of meetings and appointments for the 2023/24 Municipal Year as now indicated.

(A) PROGRAMME OF MEETINGS 2023/24

The Monitoring Officer drew attention to the draft programme of ordinary meetings for 2023/24. It was noted that in terms of the Council's Constitution, the Council was required to formally approve the programme of ordinary meetings at its Annual Meeting. The Monitoring Officer drew Members attention to the start times listed on page 32 of the agenda and clarified that the start time for the Planning Committee was 10am

It was moved by Councillor Dorrian, Seconded by Councillor Broughton and

RESOLVED that the programme of ordinary meetings for 2023/24 as set out in Appendix A be approved and that delegated authority be granted to the Chief Executive in consultation with the relevant Chairman to amend meeting dates or cancel meetings as necessary subject to compliance with any constitutional requirements where an agenda has already been published.

(B) APPOINTMENT OF CHAIRMEN AND VICE-CHAIRMEN OF COMMITTEES 2023/24

The Monitoring Officer referred to the list of proposed appointments of Chairmen and Vice-Chairmen of the Committees, as set out in Appendix B of the report.

The Monitoring Officer made the Council aware OF the following;;

- Councillor Pryke had withdrawn his nomination for Chairman of the Overview & Scrutiny Committee – Environment & Performance Committee, leaving only Councillor Rylott.
- There were two nominations for the Planning Committee Vice-Chairman, Councillor David Scoot and Councillor Alison Austin.

A vote was taken and Councillor Scoot was appointed as Vice Chairman of the Planning Committee.

It was subsequently moved by Councillor Anne Dorrian, seconded by Councillor David Scoot and

RESOLVED that the remaining appointments of Chairmen and Vice-Chairmen for 2023/24 be approved as set out in Appendix B of the report, with the amendments that Councillor Rylott was appointed Chairman of the Environment & Performance Committee and Councillor David Scoot was appointed Vice-Chairman of the Planning Committee; such appointees to hold office until the next Annual Meeting of the Council, or until the appointment of their successors.

(C) MEMBERSHIP OF COMMITTEES 2023/24

The Monitoring Officer referred to the proposed membership of the committees for 2023/24 as set out in Appendix C of the report.

The Monitoring Officer advised of the following amendments to Appendix C:

- Overview and Scrutiny Corporate and Community Committee – The Independent 20/20 Group and the Independent Group had been allocated one seat each on the Committee and Councillors Gleeson and R. Austin were nominated to these seats.
- Audit and Governance Committee – The Boston Independent Group had nominated Councillor Staples as a substitute member.
- South East Lincolnshire Joint Strategic Planning Committee – The Independent 20/20 Group had nominated Councillor Peter Bedford to the Group's allocated seat on the Committee.

A member questioned that Cllr Gilbert was shown as a member of the Independent 20/20 Group and as a Non Aligned Member in Appendix C. It was confirmed that Councillor Gilbert had joined the Independent 20/20 Group and that the committee seat allocations to groups reflected the political balance of the authority.

It was moved by Councillor Anne Dorrian, seconded by Councillor Dale Broughton and

RESOLVED that the membership of Committees for 2023/24, and arrangements for substitutes as set out in Appendix C incorporating the revised amendments, be approved. Such appointees to hold office until the next Annual Meeting of the Council, or until the appointment of their successors.

(D) APPOINTMENTS TO EXTERNAL ORGANISATIONS

The Monitoring Officer referred to the schedule of appointments to external organisations as set out in Appendix D of the report. Due to the number of nominations received individual votes were taken on the appointments to all external organisations. Following which it was

RESOLVED that the Council's appointments to external organisations be approved as set out below.

Organisation	Period of Appointment	Previous Appointees	Appointed ees
Bicker Trust	Civic Year	Cooper	Cantwell
Black Sluice Internal Drainage Board (8 seats) 7 Councillors 1 Lay Member	Civic Year	Ashton R. Austin Bedford Cooper Pickett P. Skinner Mr. M. Brookes (Lay member)	Bedford Middleton Mountain Rylott Scoot Staples Welberry Mr M Brookes (Lay Member)
Boston Citizens Advice Bureau Management Committee (2 seats)	Civic Year	Griggs Abbott	Savickiene Drayton
Boston Municipal Non-Educational Charities (4 seats) 3 Councillors 1 Lay Member	Civic Year	Woodliffe T Ashton Colin Brotherton (Lay member)	Arayambath Sharpe Woodliffe C. Brotherton (Lay Member)
Centrepoint Outreach (1 seat)	Civic Year	Welbourn	Arayambath
Council for the Protection of Rural England (Lincs Branch) (1 seat)	Civic Year	P. Skinner	Butler
Heritage Lincolnshire (1 seat)	Civic Year	R. Austin	Sharpe
Lincolnshire County Council Health Scrutiny Committee (1 seat and 1 substitute – non Cabinet members)	Civic Year	Woodliffe (substitute member vacant)	Arayambath Woodliffe (Sub)

Lincolnshire County Council Flood and Water Management Scrutiny Committee (non-Cabinet members) 1 Councillor 1 Substitute Council Member	Civic Year	R. Austin Pickett (substitute member)	Middleton Bedford (sub)
Nacro Services in Lincolnshire (1 seat)	Civic Year	Welbourn	Arayambath
Rural Services Network (SPARSE Rural, Rural Services Partnership, RSN Community Group) 2 seats	Civic Year	Ashton Brown	Brown Izard
Sir Thomas Meddlecott and Others Charity Trust (Skirbeck Quarter Charities) 3 Trustees 2 Councillors – 1 Lay Member	Civic Year	A. Austin Woodliffe Mr R Lenton (Lay member)	A Austin Mountain R. Lenton (Lay Member)
Swineshead Poor Charity (1 seat)	Civic Year	Cornah	Welberry
Wash and North Norfolk Partnership Members Group 2 Councillors. (1 seat and 1 substitute)	Civic Year	P Skinner T Ashton (substitute member)	Dorrian Broughton (sub)
Organisation	Period of Appointment	Previous Appointees	Appointed Members
Witham Fourth District Internal Drainage Board (7 Seats) 6 Councillors 1 Lay Member (Vacant Seat)	Civic Year	R. Austin Bedford Hastie Pickett P. Skinner Welbourn Mrs. P. Cooper (Lay member)	Bedford Butler Evans Middleton Scoot Staples Welberry

PART 2 – LONG TERM APPOINTMENTS

Organisation	Period of Appointment	Current / Previous Appointees	Appointed Members
Boston Grammar School Foundation Governors (4 seats) 3 Councillors 1 Lay Member (Vacant Seat)	4 years from 2023	A. Austin Griggs Woodliffe Mrs S. Cooper (Lay member)	Cresswell Ghosh Sharpe
John Butler Charity (1 seat)	3 years from 2023	Cornah	Welberry

Lincolnshire Police and Crime Panel (1 seat)	4 years from 2023	Skinner	Woodliffe
Public Sector Partnership Services Ltd (2 Director Posts) Portfolio Holder Opposition Member	May 2023 to May 2024	Noble (Portfolio Holder) Bell (Opposition Group Member)	Ghosh (Portfolio Holder) Gleeson
St. Leonard's Hospital Trust (2 Trustees)	4 years from 2023 appointment	Griggs Noble	Staples Drayton
Thomas Sanderson Trust (2 seats) (2 Seats) 1 Councillors 1 Lay Member	4 years from 2023	Brotherton Ernest Napier (lay member)	Middleton Ernest Napier (Lay Member)
Welland and Deepings IDB (1 Seat)	3 years from 2023	Cooper	Pryke
W H and E Harlock Swineshead Almshouses Charity (1 Seat)	3 years from 2023	Trafford	Evans
Swineshead Enhancement Society (1 seat)	4 years from 2023	Trafford	Evans

The Council was adjourned at this point in the meeting until 6.30pm on 25th May 2023. Members were requested to retain all papers for use at that time.

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Present: Councillor David Brown, Councillors Anne Dorrian, Richard Austin BEM, Peter Bedford, Anton Dani, Stephen Woodliffe, Arayambath, Baxter, Broughton, Butler, Cantwell, Cresswell, Drayton, Evans, Ghosh, Gilbert, Paul Gleeson, Izzard, Middleton, Pryke, Claire Rylott, Savickiene, Scoot, Sharpe, Staples and Welberry

Officers – Chief Executive, Head of Paid Service, Deputy Chief Executive – Corporate Development, Democratic Services Manager, Democratic Services Officer

101 APOLOGIES

Apologies of Absence were received from Councillors Alison Austin, Patricia Marson, Chris Mountain and Barrie Pierpoint.

102 TO ELECT A DEPUTY MAYOR

It was proposed by Councillor David Brown, Seconded by Councillor Stephen Woodliffe and

RESOLVED: That Councillor Richard Austin be appointed Deputy Mayor of the Borough of Boston to hold office until the next Annual Meeting of the Council.

103 SOUTH & EAST LINCOLNSHIRE COUNCILS PARTNERSHIP ASSET MANAGEMENT STRATEGY 2023-2028

The Portfolio Holder – Housing & Planning presented a report which enclosed the South & East Lincolnshire Councils Partnership (SELCP) Asset Management Strategy 2023-2028.

It had been identified as part of the SELCP Workplan for 2022/23 that a new Asset Strategy was required for the three sovereign Councils. The draft report had been supported by Cabinet at its meeting on the 29th March 2023.

It was confirmed that adopting the draft SELCP Partnership Asset Management Strategy 2023-28 would provide the Council and each Partnering Council with a strategic, robust and consistent asset framework to take forward.

It was proposed by Councillor John Baxter, Seconded by Councillor Anne Dorrian and;

Resolved: That Council adopt the draft South and East Lincolnshire Councils Partnership Asset Management Strategy 2023-2028.

104 EXCLUSION OF THE PUBLIC AND PRESS

It was proposed by Councillor Anne Dorrian, seconded by Councillor Broughton and;

RESOLVED: That under Section 100A (4) of the Local Government Act

1972, the public be excluded from the meeting for the following item of business on the grounds that it involved the likely disclosure of exempt information as defined in Paragraphs 1,2 and 3 of Part 1 of Schedule 12A of the Act.

105 APPOINTMENT OF A MONITORING OFFICER

Consideration was given to the report of the Head of Paid Service which requested that members consider the designation of an officer as Monitoring Officer.

Resolved: That the recommendations detailed within the exempt report be approved.



REPORT TO:	Full Council
DATE:	10 th July 2023
SUBJECT:	Appointments to External Organisations
KEY DECISION:	N/A
PORTFOLIO HOLDER:	N/A
REPORT OF:	John Medler – Assistant Director for Governance and Monitoring Officer
REPORT AUTHOR:	Rhonda Booth – Democratic Services Manager
WARD(S) AFFECTED:	None
EXEMPT REPORT?	No

SUMMARY

This report seeks to appoint to some further vacancies that have arisen on external organisations and to ensure that appointments are made in the correct manner.

RECOMMENDATIONS:

1. To appoint an additional member representative on Black Sluice Drainage Board for the Civic Year 2023/24.
2. To appoint a member as the Council's replacement member on the Health Scrutiny Committee for Lincolnshire for the Civic Year 2023/24.
3. To make any other further appointments to external bodies as necessary for the Civic Year 2023/24.

REASONS FOR RECOMMENDATIONS

To establish a democratic decision-making process for the municipal year 2023/24 in accordance with the provisions set out in the Council's Constitution.

OTHER OPTIONS CONSIDERED

Not to appoint to external organisations.

1. BACKGROUND

- 1.1 At the annual meeting of Council on 22 May 2023 appointments were made to external organisations for the Civic Year. Since that meeting some changes have arisen which Council needs to resolve.

2. REPORT

2.1 Black Sluice Drainage Board

- 2.1.1 The Council has been advised by Black Sluice Internal Drainage Board that there is one further remaining seat to which an appointment needs to be made by the Council.

2.2 Health Scrutiny Committee for Lincolnshire

- 2.2.1 The requirements of a committee member and a replacement member to sit on the Health Scrutiny Committee for Lincolnshire are that they must sit on one of Boston's scrutiny committees to qualify for the place. This is a requirement of Regulation 31 of the Health and Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
- 2.2.2 At the annual meeting of council Councillor Woodliffe was appointed to the Health Scrutiny Committee as the replacement member, however, as he was not appointed to either scrutiny committee there is a need to appoint an alternative member as the 'replacement member' on this external organisation.

3.0 IMPLICATIONS

3.1 CONSTITUTIONAL AND LEGAL IMPLICATIONS

- 3.1.1 To meet the provisions of the Local Government Act 1972, the Council's Constitution and the Health and Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.

3.2 CONSULTATION

- 3.2.1 Consultation will take place with Group Leaders should any further appointments need to be made.

APPENDICES - NONE

BACKGROUND PAPERS - NONE

CHRONOLOGICAL HISTORY OF THIS REPORT	
Name of body	Date
Full Council	22 May 2023

REPORT APPROVAL	
Report author:	Rhonda Booth, Democratic Services Manager
Signed off by:	John Medler, Monitoring Officer
Approved for publication:	John Medler, Monitoring Officer

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REPORT TO:	Full Council – Boston Borough Council
DATE:	10.07.2023
SUBJECT:	Funding for Boston Integrated Health and Care Centre
PURPOSE:	To formally accept grant funding from the Lincolnshire Integrated Care Board (ICB), for the purposes of commissioning a Business Case and developing a strategy in partnership with the ICB, with the aim of facilitating the delivery of a new multi-service Health and Care centre for Boston.
KEY DECISION:	YES
PORTFOLIO HOLDER:	Cllr Dorrian
REPORT OF:	Mike Gildersleeves - AD – Planning & Strategic Infrastructure
REPORT AUTHOR:	Mike Gildersleeves - AD – Planning & Strategic Infrastructure
WARD(S) AFFECTED:	None directly affected at this stage.
EXEMPT REPORT?	No

SUMMARY

Working in partnership, the Council has been approached by the Lincolnshire Integrated Care Board (ICB) – to work collaboratively with them to develop a business case and strategy to support a proposal to facilitate the delivery of a new health facility (or facilities) for Boston Borough. This facility would be multi-service, and would support the continued delivery and advancement of health and well-being for the residents and communities of Boston. Focused on the delivery of primary care facilities; the proposals will also consider other healthcare and well-being opportunities to improve health and well-being outcomes for people, as well as contributing positively towards other objectives such as carbon reduction, and regeneration / place-shaping.

The ICB have secured national funding (£650k), which they wish to grant fund to the Council as revenue towards the commissioning and delivery of the business case. The Council and the ICB would be partners in this piece of work and it would be jointly resourced.

The aim is to deliver the necessary project outputs within the current financial year.

This project builds on existing work being undertaken with the ICB, NHS and Greater Lincolnshire One Public Estate (OPE). There are also links with other work the Council is leading on including

the successful Levelling Up bid and wider work relating to 'PE21', the Towns Fund investment (as set out in the published Town Investment Plan); the Government's proposed Levelling Up Partnership (announced in the spring budget); and other collaborations undertaken both by the Council and the wider South & East Lincolnshire Councils Partnership.

Council is requested to formally accept the grant funding (£650k), and agree the necessary amendments to the Councils budget; and offer 'in principle' support for the aims of the project.

RECOMMENDATIONS

Full Council is requested to:

1. Agree to formally accept the grant funding (£650k) from the Lincolnshire Integrated Care Board (ICB) and amend the Council's budget accordingly.
2. Note the purposes of the grant funding – for revenue funding towards delivery of a business case and associated strategy
3. Support in principle the project aims, for the benefit of residents of Boston Borough
4. Note that the subsequent revenue spend is a matter for the Cabinet; and that the contract award is subject of existing delegations to Officers.

REASONS FOR RECOMMENDATIONS

To enable the Council to formally accept the grant funding and progress the project to the next stage and move to commissioning.

OTHER OPTIONS CONSIDERED

Do nothing. This option would require the Council to reject the funding and return the money deposited to the Lincolnshire ICB – this would risk loss of the funding generally. In turn, this would then risk the ability to continue further, comprehensive work, in relation to the delivery of a significant improvement in health services for Boston.

The grant funding would provide the catalyst for the development of a capital scheme to deliver a new health facility (or facilities) which could provide for a range of health services. Such facilities would ensure the continued delivery of existing services, offer opportunities for improvement, or potential increase the range of services and facilities available.

For these reasons, it is recommended that the Council continues to engage with this aspiration and takes a lead role and actively works in partnership with health and other partners to deliver against this ambition. In addition, by accepting this grant funding and undertaking the commission, the Council has the position to influence the direction and outcomes of the work and provide a clear understanding of 'place' and how the proposals should fit spatially and strategically with other investments such as those through Levelling Up and Towns Fund. Equally, by accepting the funding, the Council is demonstrating its commitment as a credible and reputationally important partner – this is key in terms of accessing future funding opportunities and discussions with other agencies such as Government.

The project has potential for significant benefits for the residents of the Borough, and fits comfortably with the aspirations for Boston as established through: the successful Levelling Up

bid and wider work relating to 'PE21', the Towns Fund investment (as set out in the published Town Investment Plan); the Government's proposed Levelling Up Partnership (announced in the spring budget); and other collaborations undertaken both by the Council and the wider South & East Lincolnshire Councils Partnership.

Doing nothing and declining this funding opportunity would undermine the reputation of the Council as a partner organisation and could represent a missed opportunity, reinforcing a perceived lack of ambition and sense of decline in the local community.

As such, the do nothing option is not recommended.

1. BACKGROUND

1.1 The Council has, for a number of years, developed a partnership approach with colleagues within the NHS, specifically the Lincolnshire Integrated Care Board (ICB) with the aim of supporting the continued, and improved delivery of health facilities and services within Boston Borough. This partnership collaboration has also been supplemented by engagement with the Greater Lincolnshire One Public Estate (OPE), with a particular focus on the health facilities available in Boston.

1.2 Outcomes from this collaboration to date include:

- Support for the development of the Towns Fund Town Investment Plan - the Programme Director – Strategic Estates, Partnerships & Planning for the ICB is also a member of the Towns Fund Board;
- Support for the Levelling Up fund proposals, including the successful bid; Opportunity Development Fund (provided by Gov. Cabinet Office to OPE) to develop a pipeline of potential health and well-being interventions (including integrated health and care facilities) for Boston;
- The bringing forward of the A&E expansion at Pilgrim Hospital (which has secured Planning permission and is moving in to delivery phase);
- Development of the scheme for the Acute Inpatients facility at Norton Lea (subject of a current planning application); and
- Support for the development of a Community Diagnostic Centre (CDC) with Boston as one of 3 'hub' sites within Lincolnshire.

1.3 The focus of this work has also involved the opportunities relating to use of the public estate, and potential role in the 'PE21' regeneration area as an opportunity for the creation of a new integrated health and care offer. Hence the support of the ICB and OPE in relation to the Councils successful Levelling Up Fund (LUF) bid.

1.4 There is a clear ambition from partners to secure an improved health, well-being and care offer for Boston. There is awareness of the existing challenges (such as capacity and quality of existing facilities) and the associated evidence relating to the health and well-being impacts and implications for residents of the Borough; as well as the sub-regional role Boston plays within the health-care setting as a result of its location, size and presence of Pilgrim Hospital.

1.5 The grant funding award, and associated project development work are therefore relatively natural expansions of the ongoing ambition and general direction of travel that has been established through the ongoing collaboration between partners, and in particular would have a clear synergy with the recent LUF funding award, and the wider Levelling Up partnership announced by Government in the spring budget.

2. REPORT

2.1 Noting the background as summarised above, Officers were approached by colleagues from the ICB in late March 2023 in respect of the potential availability of grant funding from the ICB to the Council in relation to the development of a business case and strategy relating to the an integrated health and care facility (or facilities) for Boston.

2.2 The ICB have been able to access £650k, which they wish to passport to the Council, to enable the Council to commission the aforementioned work. This would be undertaken in partnership, and any commission would be jointly managed by the Council and ICB colleagues. The Council would be the lead procuring partner; and within the funding award, there would be funds set aside to contribute towards the Council's cost of managing the commission.

2.3 The grant would provide revenue funding, based on the following terms:

- Funding to be used only for the identified purposes, unless agreed by the partners;
- Funding to be spent/committed in the financial year 23/24, unless agreed by the partners;
- Any unspent/uncommitted/unrequired funding will be returned to the ICB, unless agreed by the partners;
- There are no other clawback arrangements, provided that the funding is utilised for the agreed purposes;
- There is no requirement for the Council to supplement the funding, other than contributions 'in kind' through staff time;
- The Council will manage the funding on behalf of the ICB through a joint procurement process to be agreed by the partners; utilising BBC procedures including appropriate frameworks available to BBC to ensure value for money. The final scope of the required works for this project will be agreed between the Council and ICB;
- Any other use of the money, in connection with the overall aims of the project, will be agreed between the parties.

2.4 Unfortunately, the Council were not notified early enough to enable the grant funding to be captured within the budget setting process for 23/24. However, given the need for an urgent decision to secure these funds, Officers informally agreed to accept the funds on the basis that the proposals aligned with the aims of the existing capital project approved in connection with the Levelling Up Fund (LUF) award. Subsequently the funds were received on 9th May 2023. Owing to the pre-election period it was not possible for the Council to formally accept the funding. A formal decision is required therefore to regularise the

receipt of these funds, and formally amend the Council's budget to reflect the additional revenue funding.

- 2.5 The reasons for accepting these funds are articulated throughout this report, noting in particular the challenges that Boston faces both in respect of the quality (and age) of some facilities, the challenges in respect of availability and sustainability of services, and the aspiration to deliver impactful health and well-being changes for the residents of Boston. The aims of the approach clearly align with the Councils Corporate Plan, and other plans and strategies adopted by the Council and across the SELCP, as well as other funding and partnership opportunities.
- 2.6 The 'do nothing' approach (aka declining to accept the funding) has been discounted for the reasons set out earlier in this report; but in essence this would undermine the partnership approach and would see the Council miss out on grant funding opportunities which could lead to an improvement for residents of the Boston area.
- 2.7 The terms of the grant funding are considered to be fair and reasonable, and are of very minimal risk to the Council. The Council is not required to supplement these funds other than through 'in kind' officer time/support, and it is noted that some of the funding may be used to off-set some of this additional cost and administrative support.
- 2.8 Hence recommendation 1 is that the Council formally accept the funding and amend the Councils budget for 23/24 accordingly, noting the grant funding conditions as set out above (recommendation 2).
- 2.9 Recommendation 3 of the report seeks to obtain the Councils support 'in principle' for the project aims as these would be for the benefit of residents of the Borough. The following paragraphs provide a summary of the key aims and ambitions of the project.

- "Mission Statement:

To deliver improved, integrated health and well-being facilities to serve Boston and the surrounding area, that are responsive to both existing challenges and future demands/trends.

The new facility/facilities should be seen as the basis of Phase 2 of the Levelling Up agenda for Boston, and should compliment the LUF Round 2, and Towns Fund outcomes, as well as being responsive to any new initiatives brought forward following the announcement of Boston as a 'Partnership Area' in the Spring 2023 budget. The prospective bidders should have awareness of both aspects, and the implications for a positive relationship between Government and the area."

- *"Working in partnership, The Lincolnshire Integrated Care Board (ICB) and Boston Borough Council (the Council) wish to develop an outline business case to support a deliverable proposal to provide a new health facility (or facilities) to support the continued delivery and advancement of health and well-being for the residents and communities of Boston. Focused on the delivery of primary care facilities; the proposals will also consider other healthcare and well-being opportunities to improve health and well-being outcomes for people, as well as contributing positively towards other objectives such as carbon reduction, and regeneration / place-shaping*

Boston has also been identified as a location for a new Community Diagnostic Centre (CDC) and this should be a core component of future provision. This work should build on the work and knowledge undertaken by other partners including One Public Estate.

- *The partners are seeking a multi-faceted piece of work which will deliver an Outline Business Case (OBC), with planning permission secured for any new building/buildings (up to RIBA Stage 3 minimum). The Business Case will be complemented by a NHS England (NHSE) completed OBC checklist identifying how each requirement has been met.*

The proposal should be able to “tell the story” and provide the narrative which brings together the Strategic Case through to a Deliverable proposal. It should provide an “oven-ready” scheme, that is able to be funded and delivered, or to be put forward for funding through Government funding streams such as Levelling Up Fund (LUF). It must demonstrate a robust and transparent process has been followed, with accompanying narrative that is resistant to challenge.

The Outline Business Case (based upon NHS and Green Book/5 case model requirements) process should be staged around the following:

- 1. Consideration of existing workstreams and baseline.*
- 2. Healthcare Planning stage – to define the requirements for any new facility/facilities – and develop a Schedule of Accommodation.*
- 3. Schedule of Accommodation shall then be used to inform and develop a design brief.*
- 4. Detailed designs to be developed and costed based on the design brief.*
- 5. Detailed scheme development, including supporting documentation, required to submit for and secure planning permission.*
- 6. Final costings and production of final version of Outline Business Case based on scheme which secures planning approval.”*

- 2.10 The project aims to bring forward the aforementioned in an accelerated timescale to make effective use of the identified funding and allow emerging and future opportunities to be maximised. Therefore the aim is to appoint a lead consultant, who would project manage and deliver the scheme on a phased basis. This would start by looking at the strategic case; before working down to a scheme level, wherein a detailed, costed proposal could be developed, with a view to a formal planning submission being made.
- 2.11 This work will also involve engagement with relevant partners/agencies operating in the health, care and well-being space; as well as the wider community; and engagement/consultation has been built in to the project brief. Furthermore, there would be an expectation that the appointed consultant will bring together various technical specialists with experience of delivery of similar proposals; and with expertise in relation to funding opportunities. As set out, the aim is to create an ‘oven ready’ proposal which could be taken on for future funding bids; delivery by the NHS/ICB, the public sector, or private investment.
- 2.12 Based on the Councils understanding of the existing evidence in relation to health needs in the area, the pressure on some services, and the quality (and age) of some existing facilities; it is recommended that the Council support ‘in principle’ the proposal and its aims. There is also a clear synergy with other Council aspirations, projects such as those in the LUF bid, the ambition for the ‘PE21’ development and wider SELCP aspirations to improve the sub-region and raise its profile. As such, Officers recommend that ‘in principle’ support is given as per recommendation 3.

- 2.13 Having informally accepted the funding, and noting the timescales involved, Officers have engaged with PSPS Procurement and have undertaken an open-tender exercise in relation to the work necessary. This has been well received, with numerous expressions of interest, and 10 submissions proceeding to formal evaluation. On initial review, these are of a high quality and standard, including from consultants or agencies that the Council and its partners have worked with previously. This gives general confidence that there is the ability for the necessary work to be delivered. At the time of writing of this report, those submissions are undergoing evaluation. The aim is to make an appointment as soon as practicably possible following the completion of evaluation and necessary due diligence, and the work is anticipated to commence in July/August 2023.
- 2.14 The final recommendation is that Council note that the associated revenue spend in connection with this grant funding would be a matter for the Cabinet, with existing delegations in place through the Contract and Procurement procedure rules for the contract award.

3. CONCLUSION

- 3.1 For the reasons set out in this report, Council is requested to formally accept the grant funding (£650k), and agree the necessary amendments to the Councils budget; and offer 'in principle' support for the aims of the project.
- 3.2 Members are therefore asked to support the recommendations identified and support this project moving forward.

EXPECTED BENEFITS TO THE PARTNERSHIP

Demonstrates to Government the ability of the partner Councils to deliver on key priorities at a sub-regional level, and work in partnership with both public and private sector partners, enhancing the reputation of the Partner Councils for future funding opportunities, and aligning with the aspirations of the SELCP.

IMPLICATIONS

SOUTH AND EAST LINCOLNSHIRE COUNCILS PARTNERSHIP

None arising out of this report, however in-directly this will link to the wider benefits of the Partnership by virtue of improving capacity to deliver, securing funding opportunities, and demonstrating to Government and our communities that there is a clear commitment to delivery of improvement and levelling-up which delivers beneficial outcomes.

CORPORATE PRIORITIES

This proposal would contribute to the following priorities of the Corporate Plan:

- Priority 1 - People Focused (Our Main Priority)
- Priority 2 - Future Prosperity, Regeneration and Inclusive Growth
- Priority 3 - Environmental Awareness and Accountability
- Priority 4 - Delivering high quality services and maximising use of technology to support residents

STAFFING

There will be a need to support this project with staffing resource as 'in kind' to support the project. Given the approach to partnership working to date, this is considered to be able to resourced in a similar fashion to the LUF bid development, and would be within the scope of existing resources available across the partnership.

However, should additional resource be required, it is considered that this can be facilitated at no additional revenue cost to the Council through temporary arrangements funded either through the grant funding, or as a supplement to additional resources being arranged to support the delivery of the LUF projects.

CONSTITUTIONAL AND LEGAL IMPLICATIONS

There are no implications arising. However, Members may wish to note the potential need for a contract award to take place within the 28day period for this 'Key' decision. However, it is considered that this is a low risk of challenge and can be appropriately managed.

DATA PROTECTION

None

FINANCIAL

The only financial implication relates to the acceptance of the grant funding of £650k which is the primary purpose of this report. The funding would be revenue based, and on the terms set out earlier in this report.

There is clear alignment with the existing capital programme in connection with the LUF funding, and a natural synergy between the projects.

The S151 Officer has been consulted throughout the process, and informally agreed that the funding could be accepted. Those funds have now been received, and a formal decision is required to amend the Councils budget accordingly.

Revenue spend in connection with the project would be within the agreed scope of the grant award (£650k) only.

There is no other requirement for financial commitment from the Council at this time.

RISK MANAGEMENT

The risks associated with the acceptance of the grant funding are negligible for the reasons set out in the report, in particular the grant terms.

Regarding the delivery of the project, a detailed breakdown of the risks would be undertaken by the appointed consultants and this would be managed by the project sponsors, namely the Councils officers and those of the ICB.

STAKEHOLDER / CONSULTATION / TIMESCALES

There is no requirement for formal public consultation at this time, although engagement and consultation is likely to be undertaken as part of the project delivery, the extent and timescales for this are not yet known.

REPUTATION

As indicated throughout the report, the grant funding opportunity has emerged as a result of partnership working; and there are clear synergies with the ambition of the Council, partners, the SELCP and Government.

As set out in the 'do nothing' option, declining this funding opportunity would undermine the reputation of the Council as a credible partner, and would also potentially harm the perception of the Council in the eyes of residents.

CONTRACTS

None beyond those discussed in the main body of this report.

CRIME AND DISORDER

None

EQUALITY AND DIVERSITY/ HUMAN RIGHTS/ SAFEGUARDING

None

HEALTH AND WELL BEING

This is the core driver of the grant funding and has been discussed within the main body of the report.

Boston's population has grown rapidly and local communities believe there is underinvestment in Boston as a place to support the level of inward migration and the impact on local services, as evidenced through the Town Deal consultation. In addition, the town is struggling with its health outcomes and is in the lowest third of all areas in England for this indicator (English Indices of Deprivation 2019). Other indicators include:

- The health of people in Boston is varied compared with the England average. About 15% (1,900) of children live in low income families. Life expectancy for me is lower than the England average.
- Life expectancy is 7.8 years lower for men and 3.2 years lower in the most deprived areas of Boston than in the least deprived.
- In year 6, 24.6% (178) of children are classified as obese, worse than the England average. The rate of alcohol specific hospital stays among those under 18 is 19. This represents 3 stays per year. Levels of teenage pregnancy, GCSE attainment, breastfeeding initiation and smoking are worse than the England average.
- Estimated levels of adult physical activity are worse than the England average and the rate of early deaths from cardiovascular diseases is worse than the England average.

Therefore, the proposals will seek to improve the facilities for a growing population and provide new, high quality, provision of leisure facilities designed to tackle and improve the health outcomes of Boston and the surrounding area.

CLIMATE CHANGE AND ENVIRONMENTAL IMPLICATIONS

None at this time, although it is anticipated that these will be reviewed as part of the project and the need for any resultant facility/facilities to be achieving the aspiration towards Net-Zero as established by the NHS's own funding requirements.

LINKS TO 12 MISSIONS IN THE LEVELLING UP WHITE PAPER

MISSIONS	
This paper contributes to the follow Missions outlined in the Government's Levelling Up White paper.	
Living Standards	By 2030, pay, employment and productivity will have risen in every area of the UK, with each containing a globally competitive city, with the gap between the top performing and other areas closing.
Education	By 2030, the number of primary school children achieving the expected standard in reading, writing and maths will have significantly increased. In England, this will mean 90% of children will achieve the expected standard, and the percentage of children meeting the expected standard in the worst performing areas will have increased by over a third.
Skills	By 2030, the number of people successfully completing high-quality skills training will have significantly increased in every area of the UK. In England, this will lead to 200,000 more people successfully completing high-quality skills training annually, driven by 80,000 more people completing courses in the lowest skilled areas.
Health	By 2030, the gap in Healthy Life Expectancy (HLE) between local areas where it is highest and lowest will have narrowed, and by 2035 HLE will rise by 5 years.
Wellbeing	By 2030, well-being will have improved in every area of the UK, with the gap between top performing and other areas closing.
Pride in Place	By 2030, pride in place, such as people's satisfaction with their town centre and engagement in local culture and community, will have risen in every area of the UK, with the gap between the top performing and other areas closing.

ACRONYMS

NHS Lincolnshire Integrated Care Board – (ICB)

Greater Lincolnshire One Public Estate – (OPE)

Levelling Up Fund – (LUF)

Community Diagnostic Centre - (CDC)

Outline Business Case – (OBC)

APPENDICES

None

BACKGROUND PAPERS

None

CHRONOLOGICAL HISTORY OF THIS REPORT

A report on this item has not been previously considered by a Council body.

Name of body	Date

REPORT APPROVAL

Report author:	Mike Gildersleeves – AD Planning & Strategic Infrastructure
Signed off by:	Michelle Sacks – DCX Growth
Approved for publication:	Cllr Dorrian

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